

Addendum to Consolidation Proposal:

Westchester County Department of Public Safety and Department of Emergency Services



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Addendum Prepared September 16, 2010

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Introduction

On June 24, 2010, the Commissioners of the Departments of Public Safety and Emergency Services prepared a proposal to the County Executive for the consolidation of the two departments in an effort to save costs and streamline the provision of their services. Since the submission of the proposal, it has received extensive review and commentary from the executive and legislative branches of County government, as well as from the members of the affected professional communities. In addition, the County Executive and representatives of both DPS and DES have met formally with the Fire and EMS Advisory Boards and informally with many interested parties. All of these discussions have provided valuable insight to those involved in the process. This document reflects the ongoing process of ensuring that the concerns of all interested parties are taken into consideration.

Deputy Commissioners

The consolidation plan proposed by the Commissioners contemplates the appointment of three deputy commissioners (EMS/emergency services, fire services and police services) in the consolidated DPS. It has been pointed out that the draft legislation, prepared by the Law Department, provides for the appointment of only one deputy commissioner. The Commissioners continue to believe the three deputy commissioner model represents the best way to satisfy the needs of the different disciplines which will work together in the consolidated DPS and recommend the legislation be modified to reflect same.



Existing Programs Under DES

As provided for in the proposed consolidation legislation, “all functions and powers possessed by and all obligations and duties of the Department of Emergency Services are . . . transferred and assigned to, assumed by and do devolve upon the Department of Public Safety.”¹ It is the intent that such programs as are presently operated by and through DES will be continued under the consolidated DPS, and the absence of mention of any particular program in the consolidation proposal should not be interpreted to indicate that the program will be discontinued. The intent behind the initial consolidation proposal was to discuss those programs or services which were anticipated to be changed or otherwise directly affected by consolidation. Nevertheless, in response to particular concerns which have been raised, some of the programs to be continued are discussed below.

Questions have been asked about the status of the Hazardous Materials and Technical Rescue Teams in a consolidated DPS. In proposing the consolidation, it has been the Commissioners’ intent that these and other specialized emergency services response units remain intact. Inasmuch as the consolidation plan was driven by economic considerations, it would be counterproductive to marginalize the volunteers who perform these vital services. The consolidation plan contemplates enhancing the coordination of these teams with current DPS Special Operations Units, but not replacing them or their role in the provision of these services.

¹ Proposed Local Law ____-2010, Section 3.



In addition, the Cause & Origin Teams, which are appointed by the Westchester County Arson Task Force (which, itself, is an ad hoc citizen advisory committee serving at the pleasure of the County Executive) will be continued in their present form. The proposed law consolidating DES and DPS does not provide for any change in either the Arson Task Force or the Cause & Origin Teams.

Further, there are a number of EMS functions performed by or in coordination with DES – among them, provider credentialing and emergency medical dispatching (EMD) quality assurance – which would continue under the proposed consolidation. Some of the EMS functions which are supported by DES are required by state law, and these will continue to be supported in compliance with the law.

Status of Coordinators

In the initial consolidation proposal, the Commissioners suggested changing the status of the Fire and EMS Coordinators to that of independent contractors, or alternatively, carry Coordinators in the County head-count as part-time. Inasmuch as the coordinators do not presently work full time for DES, either alternative would result in a more accurate accounting of the number of FTE county employees than the current method of counting each as a full time County employee.

Personnel Costs

In the initial consolidation proposal, the Commissioners described a number of proposed personnel cuts which would result in cost savings from the consolidation of the



departments. That most of these proposed cuts come from DES reflects the fact that as part of cost saving measures already implemented this year, DPS has abolished six positions and is leaving fifteen vacancies unfilled. As requested by members of the Board of Legislators, the table below sets forth positions abolished and current vacancies in both DPS and DES in 2010.

Abolished DPS Positions 2010	Salary + Fringes
Director of Criminal Justice Services	\$190,577.00
Detective - Auto Theft Unit	\$81,452.00
Detective - Cybercrimes	\$81,452.00
Detective - CE Detail	\$87,767.00
Detective - CE Detail	\$87,767.00
Detective - CE Detail	\$87,767.00
TOTAL Abolished	\$616,782.00

DPS Vacancies - September 2010	
Deputy Commissioner - Public Safety	\$177,646.00
Director of Intelligence, Security and Counter Terrorism	\$142,015.00
Police Officer	\$142,306.00
Police Officer	\$142,306.00
Police Officer	\$142,306.00
Police Officer	\$142,306.00
Police Officer	\$142,306.00
Police Officer	\$142,306.00
Police Officer	\$142,306.00
Police Officer	\$142,306.00
Police Officer – 207C	\$142,306.00
Security Assistant	\$92,797.00
Office Assistant	\$76,844.00
Secretary 1 – Typist	\$84,515.00
Community Outreach Worker	\$64,794.00

DES Vacancies - September 2010	
DY CMR of Emergency Services	\$153,035.00
DY Dir OEM	\$152,244.00
Program Specialist - Emergency Management Planning	\$113,645.00
Communications Operator	\$68,635.00
Communications Operator	\$68,635.00
Communications Operator	\$68,635.00
EMS Mutual Aid Coordinator	\$2,500.00
TOTAL Vacancies	\$2,546,694.00



The personnel savings described in the initial proposal will be phased in over a three year period as shown in the table therein.² The reductions in personnel costs from continuing vacancies in both departments taken together with the personnel reductions set forth in the initial proposal provide the County with a combined total projected annual savings against the tax levy of \$3,099,781 in the first year, post consolidation. In the second year, the savings will be \$3,586,623, and in the third and subsequent years, the savings will be \$3,940,138.

Capital Projects

In the initial consolidation proposal, the Commissioners described areas of possible overlap in capital projects which could be parlayed into more efficient projects at a savings of tax dollars. The table below summarizes each of the open capital projects of the present DPS and DES.

Department of Public Safety		Budgeted Amount	Status
BPS10	County Firing Range	\$7,000,000.00	95% completed
BPS11	Heavy Equipment	\$875,000.00	70% completed
BPS14	Public Safety Helicopter	\$4,500,000.00	95% completed
BPS15	Renovation of Public Safety Headquarters Building (design phase)	\$400,000.00	0% completed
BPS16	Communications Room & Equipment Upgrade	\$3,700,000.00	85% completed
BPS17	Tactical Village	\$1,128,000.00	0% completed
BPS18	Armory/Public Safety Academy Upgrade		
BPS19	Gunshot Detection System	\$3,000,000.00	90% completed

² The proposed transfer of the Program Administrator Fire Svcs - Code Enforcement line, at an annual cost of \$138,791.00, to another department has been rescinded. The total personnel cost savings set forth herein reflect the retention of this line in the consolidated DPS.



Department of Emergency Services

BES06	Fire Training Site Improvements	\$2,425,000.00	95% completed
BES05	Main Facility Renovation	\$9,940,000.00	15% completed
BFT05	FTC Strip Mall Live Burn Building	\$6,560,000.00	0% completed
BES07	Food Storage Warehouse	\$7,845,000.00	15% completed
BOO18	Grasslands Campus Fire Alarm System Upgrade	\$900,000.00	50% completed
BES09	County Facility Fire Alarm System Upgrade	\$5,200,000.00	5% completed
BES08	Emergency Traffic Diversion Equipment	\$2,650,000.00	95% completed
BES02	Emergency Field Communications Unit	\$850,000.00	95% completed
BES03	Support Services Facility	\$5,675,000.00	95% completed

Work has not yet commenced on the capital projects noted in **bold**. As noted in the initial consolidation proposal, we will examine the feasibility of combining BPS17 (Tactical Village) with BFT05 (FTC Strip Mall Live Burn Building) and either combining or coordinating BPS18 (Armory/Public Safety Academy Upgrade) with BES05 (Main Facility Renovation).

Budget Committee

The consolidated DPS will create a budget committee comprised of the Deputy Commissioner of Emergency Services, the Deputy Commissioner of Fire Services, the Deputy Commissioner of Police Services and the DPS Director of Finance and Human Resources. The mission of the committee will be to bring forth all the needs of the three branches of the consolidated DPS and recommend to the Commissioner a fiscally responsible budget submission assuring all three branches are equitably funded with respect to their responsibilities.



Grant Funding

At some point in the past, there had been formed a grant committee made up of representatives of police, fire, EMS, institutional health care and other providers of emergency services. This committee investigated grant opportunities and made recommendations with respect to grant applications. The consolidated DPS will create a grants committee comprised of the Deputy Commissioner of Emergency Services, the Deputy Commissioner of Fire Services, the Deputy Commissioner of Police Services and one representative from each of the Fire Advisory Board, the Emergency Medical Services Board and the Police Board. It will be the responsibility of this committee to make recommendations to the Commissioner on the procurement and expenditure of grant funding in an equitable manner among the branches of the consolidated DPS. Details regarding current DPS and DES grants are set forth below.

Department of Public Safety

Account Title	Program Amount		Current Year Program Amount: Funding Breakdown			
	Prior Year	Current Year	Federal	State	Adv. to Grants	Other
STOP - DWI	\$1,471,812	\$1,471,812		\$1,471,812		
	\$1,425,000	\$1,425,000		\$1,425,000		

Acct T-001 thru T-014, 71-001LK thru 015L014K. Granting Agency: NY State Dept. of Motor Vehicle Governor's Traffic Safety Comm. The Special Traffic Options Program - Driving While Intoxicated (STOP-DWI) is funded by the return to the County of fines and forfeitures collected from persons convicted of driving while intoxicated in Westchester County. The program (1) provides for the development and coordination of county, town, city and village efforts to reduce alcohol related traffic injuries and fatalities; and (2) addresses the issues and functions of law enforcement, prosecution, adjudication, treatment and rehabilitation, and public information and education. Term: 01/01/1110 - 12/31/1110. Positions: 3.

Town of Cortlandt Patrol	Prior Year	Current Year	Federal	State	Adv. to Grants	Other
		\$632,331	\$733,696			
	\$607,972	\$632,331				\$632,331

Acct T-628 38-628LK. Granting Agency: Town of Cortlandt. The Westchester County Department Public Safety provides the Town of Cortlandt with supplemental policing services. The New York State Police are responsible for patrolling the Town and responding to emergency calls. The Westchester County Police are responsible for providing supplemental emergency response to the New York State Police. Term: 01/01/1110 - 12/31/1210. Funds: Other \$733,696 \$632,331 from the Town of Cortlandt. Positions: 4.



	Prior Year	Current Year	Federal	State	Adv. to Grants	Other
Parkway Patrol	\$4,736,346	\$4,985,424		\$2,155,000	\$1,084,140	\$1,746,284
	\$4,569,570	\$4,736,346		\$2,395,000	\$751,874	\$1,589,472

Acct T-667 38-667LK. Granting Agency: NYS Division of Criminal Justice Services. The Westchester County Department of Public Safety provides patrol services on three (3) of the New York State Department of Transportation roads that pass through Westchester County. The roadways are the Cross County Parkway, Saw Mill River Parkway and the Hutchinson River Parkway. Term: 04/01/1110 - 03/31/1211. Funds: Other **\$1,746,284** **\$1,589,472** County Miscellaneous Budget (Dept. 52). Positions: 26.

	Prior Year	Current Year	Federal	State	Adv. to Grants	Other
SLETPP	\$522,500	\$763,250	\$763,250			
	\$609,650	\$522,500	\$522,500			

Acct T-683 38-683KJ. Granting Agency: NYS Office of Homeland Security. Provide funding for the purchase of equipment and training to enhance and improve the Westchester County Department of Public Safety's ability as a first responder to communicate and coordinate emergency responses within the County. Funds: 100% Federal. Term: 09/01/0908 - 06/30/1211.

	Prior Year	Current Year	Federal	State	Adv. to Grants	Other
LETTP (Bomb)	\$108,480	\$143,326		\$143,326		

Acct T-895 38-895K. Granting Agency: NYS Office of Homeland Security. Provide funding for the purchase of equipment to enhance and improve the Westchester County Department of Public Safety's ability to respond to the threat of explosive devices within the County. Federal. Term: 07/01/09 - 06/30/11.

	Prior Year	Current Year	Federal	State	Adv. to Grants	Other
Aid to Labs Accreditation	\$225,607	\$225,607		\$225,607 (Projected)		
	\$158,393	(Projected)				

Acct T-704 38-704K. Granting Agency: NYS Division of Criminal Justice Services. The program provides assistance to laboratories to maintain New York State accreditation. Term: 07/01/1009 - 06/30/1110. Positions: 1.

	Prior Year	Current Year	Federal	State	Adv. to Grants	Other
USAI	\$0	\$534,432	\$534,432			

Acct T-711 38-711J. Granting Agency: NYS Office of Homeland Security. Provide funding for the purchase of equipment and training to enhance and improve the Westchester County Department of Public Safety's ability as a first responder to communicate and coordinate emergency responses within the County. Funds: 100% Federal. Term: 09/01/08 - 06/30/11.

	Prior Year	Current Year	Federal	State	Adv. to Grants	Other
Buffer Zone Protection Plan	\$237,637	\$94,500				
		\$237,500	\$237,500			
		(Projected)	(Projected)			

Acct T-753 38-753KI. Granting Agency: NYS Office of Homeland Security. The BZPP is for the purchase of equipment to reduce vulnerabilities of Indian Point by extending the protected area around the site into the surrounding communities. Term: 07/01/0907 - 06/30/1110. Funds: 100% Federal.

	Prior Year	Current Year	Federal	State	Adv. to Grants	Other
National Forensic Sciences Improvement Act	\$36,997	\$36,997		\$36,997		
		(Projected)		(Projected)		

Acct T-756 38-756KJ. Granting Agency: NYS Division of Criminal Justice Services. The act provides assistance to laboratories to evaluate the quality, timeliness and credibility of the forensic services provided to Westchester's law enforcement agencies. Term: 10/1/1009 - 09/30/1110.

	Prior Year	Current Year	Federal	State	Adv. to Grants	Other
Firearm Lab Capacity Enhancement Initiative	\$79,600	\$51,000		\$79,600		
		(Projected)		(Projected)		



Acct T-786 38-786KJ. Granting Agency: NYS Division of Criminal Justice Services. The program is to enhance the capacities of local crime laboratories to process on a timely basis firearms or firearms-related evidence. Term: 04/01/10 - 03/31/1110.

	Prior Year	Current Year	Federal	State	Adv. to Grants	Other
Operation Impact VII VI	\$132,555	\$64,248	\$132,555	\$64,248		
	\$152,362			\$132,555		

Acct T-825 38-825KJ. Granting Agency: NYS Division of Criminal Justice Services Operation Impact is a statewide initiative to reduce violent crime in local jurisdictions through improved coordination among federal, state and local criminal justice agencies using data driven strategies. The funds will support a field intelligence (detective) position in the Department of Public Safety as well as equipment and training. Term: 07/01/1009 - 06/30/1110. Positions: 1.

	Prior Year	Current Year	Federal	State	Adv. to Grants	Other
Traffic Safety-Crash Reduction	\$160,730	\$160,730	\$160,730			
		(Projected)	(Projected)			

Acct T-863 38-863KJ. Granting Agency: NYS Governor's Traffic Safety Committee - DMV. The Crash Reduction Unit (CRU) is a specialized unit to reduce automobile crashes through the education of motorists, high visibility deterrence patrols and stepped-up enforcement efforts at crash prone locations. The grant supports two police officers who remain highly visible during high traffic periods and take appropriate enforcement actions, especially against actions that are contributing factors at crash prone locations. Term: 10/01/1009 - 09/30/1110. Positions: 2.

	Prior Year	Current Year	Federal	State	Adv. to Grants	Other
Secure the Cities	\$345,215	\$300,000	\$300,000			

Acct T-958 38-958K. DPS is sub-grantee of NYPD. Granting Agency United States Department of Homeland Security. Sub-grant provides for overtime and backfill for training members of law enforcement agencies within CTZ-3 in the detection of radiation/nuclear hazards and appropriate response to same. Term: 10/01/2008 – 09/30/11.

Department of Emergency Services

Account Title	Program Amount		Current Year Program Amount: Funding Breakdown			
	Prior Year	Current Year	Federal	State	Adv. to Grants	Other
Four County Nuclear Safety Coordinator	\$135,000	\$135,000	\$145,000			\$135,000
						145,000

Acct T-051 20-051K 051J. Granting Agency: Entergy. Funds are provided to pay expenses related to the position of the Four County Nuclear Coordinator. The purpose of the position is to coordinate the Four Counties Nuclear Offices pertaining to Indian Point nuclear preparedness. Term: 10/1/2010 – 9/30/2011 10/01/09 09/30/10. Funds: Other \$145,000 135,000 from Entergy. Positions: 1.

	Prior Year	Current Year	Federal	State	Adv. to Grants	Other
Regional EMS Program	\$200,000	\$140,000	\$198,865	\$138,865	\$60,000	
				140,000		

Acct T-562 20-562K562J. Granting Agency: NY State Dept of Health. Funds are provided to establish a local Westchester EMS Council. Term: 07/01/2010-06/30/2011 07/01/09 - 6/30/10. Positions: 2.

	Prior Year	Current Year	Federal	State	Adv. to Grants	Other
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Career Firefighter Class **\$0** **\$53,200** **\$91,200** **\$60,000** **\$91,200** **\$60,000**

Acct T618J 20-618L618K. Granting Agency: Westchester County Fire Districts. These classes are for career firefighters participating in probationary training at the Fire Training Center. Funds: Other \$60,000 \$91,200 from Westchester County Fire Districts. Term: 01/01/2011-12/31/2011 01/01/10-12/31/10.

Section 708 Emergency Preparedness	Prior Year \$750,000 \$412,500	Current Year \$750,000	Federal	State \$750,000	Adv. to Grants	Other
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Acct T-752 20-752K752L. Granting Agency: NYS Emergency Management Office. This grant is provided to support Westchester County government responsibilities under Chapter 708 of NY State laws relating to accepting Radiological Emergency Preparedness Plans. Term: 04/01/2011-03/31/2012 04/01/10 - 03/31/11. Positions: 3.

COPS Technology Interoperability	Prior Year \$696,500	Current Year \$0	Federal	State	Adv. to Grants	Other
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Acct T-769 20-769I. Granting Agency: United States Department of Justice. Funds provide assistance to the County by increasing the amount of critical radio traffic that can simultaneously flow through the trunk radio system. Term: 12/26/07 - 12/25/10.

State Homeland Security Program FFY 2007	Prior Year \$827,000	Current Year \$0	Federal	State	Adv. to Grants	Other
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Acct T-873 20-873H. Granting Agency: US Department of Homeland Security through NYS Office of Homeland Security. Funds are provided to enhance the County's ability to prevent, deter, respond to and recover from incidents of terrorism including CBRNE and cyber-attacks. Term: 07/01/07 – 06/30/2011 06/30/10.

Urban Area Security Initiative FFY 2007	Prior Year \$2,000,000	Current Year \$0	Federal	State	Adv. to Grants	Other
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Acct T-875 20-875H. Granting Agency: US Department of Homeland Security through NYS Office of Homeland Security. Funds are provided to enhance the County's ability to prevent, deter, respond to and recover from incidents of terrorism including CBRNE and cyber attacks, Term: 07/01/07 – 06/30/2011 06/30/10. Positions: 1.

EOC Technology Fund	Prior Year \$150,000	Current Year \$0	Federal	State	Adv. to Grants	Other
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Acct T-842 20-842J. Granting Agency: Entergy. This grant provides funding for EOC maintenance and technology support. Term: 01/01/09 - 12/31/09.

State Homeland Security Program FFY 2008	Prior Year \$1,567,500	Current Year \$0	Federal	State	Adv. to Grants	Other
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Acct T-952 20-952J. Granting Agency: US Department of Homeland Security Federal Emergency Management Agency through NYS Office of Homeland Security. Funds are provided to enhance the County's ability to prevent, deter, respond to and recover from incidents of terrorism including CBRNE and cyber-terrorism. Term: 09/01/08 - 08/31/11.

Urban Area Security Initiative FFY 2008	Prior Year \$1,603,294	Current Year \$0	Federal	State	Adv. to Grants	Other
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Acct T-953 20-953J. Granting Agency: US Department of Homeland Security through NYS Office of Homeland Security. Funds are provided to prevent, deter, respond to and recover from incidents of terrorism included CBRNE and cyber-attacks. **Positions: 1** Term: 09/01/08 - 08/31/11.

State Homeland Security Program FFY 2009	Prior Year \$2,056,052	Current Year \$0	Federal	State	Adv. to Grants	Other
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Acct T-024 20-024J. Granting Agency: US Department of Homeland Security through NYS Office of Homeland Security. Funds are provided to enhance the County's ability to prevent, deter, respond to and recover from incidents of terrorism including CBRNE and cyber-attacks. Term: 08/01/09 – 07/31/12.

	Prior Year	Current Year	Federal	State	Adv. to Grants	Other
Urban Area Security Initiative FFY 2009	\$2,151,792	\$0				

Acct T-025 20-025J. Granting Agency: US Department of Homeland Security through NYS Office of Homeland Security. Funds are provided to enhance the County's ability to prevent, deter, respond to and recover from incidents of terrorism including CBRNE and cyber attacks, Term: 08/01/09 - 07/31/12.

	Prior Year	Current Year	Federal	State	Adv. to Grants	Other
Companion Animal Sheltering Equipment FFY 2009	\$35,000	\$0				

Acct T-081 20-081J. Granting Agency: US Department of Homeland Security Federal Emergency Management Agency through NYS Office of Homeland Security. Funds are provided to purchase pet sheltering equipment cache, cargo trailers and to support planning, training and exercise activities associated with the equipment cache. Term: Upon execution – 9/20/2012.

	Prior Year	Current Year	Federal	State	Adv. to Grants	Other
Interoperable Emergency Communications Grant FFY 2008	\$430,000	\$0				

Acct T-998 20-998J. Granting Agency: US Department of Homeland Security Federal Emergency Management Agency through NYS Office of Homeland Security. Funds are provided to Improve common planning and operational protocols and emergency responder skills and capabilities relating to emergency services radio communications. Term: 09/01/08 - 08/31/11.

	Prior Year	Current Year	Federal	State	Adv. to Grants	Other
Interoperable Emergency Communications Grant FFY 2009	\$318,624	\$0				

Acct T-999 20-999J. Granting Agency: US Department of Homeland Security Federal Emergency Management Agency through NYS Office of Homeland Security. Funds are provided for the purchase of equipment to improve interoperable communications systems. Term: 06/01/09 - 05/31/11.

	Prior Year	Current Year	Federal	State	Adv. to Grants	Other
Technical Rescue / USAR Grant FFY 2009	\$58,400	\$0				

Acct T-089 20-089J. Granting Agency: US Department of Homeland Security Federal Emergency Management Agency through NYS Office of Homeland Security. Funds are provided for regional projects to enhance technical rescue and USAR at the local level by expanding coverage, enhancing response capabilities and helping to reduce times statewide. Term: 06/01/09 - 05/31/11.

